ILLINOIS POLLUTION CONTROL BOARD May 18, 2017

PEOPLE OF THE STATE OF ILLINOIS,)	
)	
Complainant,)	
)	
V.)	PCB 17-57
)	(Enforcement - Air)
PACKAGING CORPORATION OF)	
AMERICA, a Delaware corporation,)	
)	
Respondent.)	

OPINION AND ORDER OF THE BOARD (by G.M. Keenan):

On March 31, 2017, the Office of the Attorney General, on behalf of the People of the State of Illinois (People), filed a one-count complaint against Packaging Corporation of America (Packaging Corp.). The complaint concerns Packaging Corp.'s printing and packaging facility located at 5200 West Roosevelt Road in Chicago, Cook County. The parties now seek to settle without a hearing. For the reasons below, the Board accepts the parties' stipulation and proposed settlement.

Under the Environmental Protection Act (Act) (415 ILCS 5 (2014)), the Attorney General and the State's Attorneys may bring actions before the Board on behalf of the People to enforce Illinois' environmental requirements. *See* 415 ILCS 5/31 (2014); 35 Ill. Adm. Code 103. In this case, the People allege that Packaging Corp.'s Federally Enforceable State Operating Permit (FESOP) for its emissions units expired on December 2, 2015. The People allege that the respondent did not apply to renew its FESOP by the requisite date (September 2, 2015, 90 days prior to expiration) and then operated without a permit until July 20, 2016. By operating without a permit, the People allege, the respondent violated Section 39.5(6)(b). Section 39.5(6)(b) does not prohibit operation when the facility operator has submitted a timely permit renewal application. However, the People allege, because the renewal application was not timely, operating the facility violated of the Act.

On March 31, 2017, simultaneously with the People's complaint, the People and Packaging Corp. filed a stipulation and proposed settlement, accompanied by a request for relief from the hearing requirement of Section 31(c)(1) of the Act (415 ILCS 5/31(c)(1) (2014)). This filing is authorized by Section 31(c)(2) of the Act (415 ILCS 5/31(c)(2) (2014)), which requires that the public have an opportunity to request a hearing whenever the State and a respondent propose settling an enforcement action without a public hearing. *See* 35 III. Adm. Code 103.300(a). The Board provided notice of the stipulation, proposed settlement, and request for relief. The newspaper notice was published in the *Chicago Tribune* on April 14, 2017. The Board did not receive any requests for hearing. The Board grants the parties' request for relief from the hearing requirement. *See* 415 ILCS 5/31(c)(2) (2014); 35 III. Adm. Code 103.300(b).

Section 103.302 of the Board's procedural rules sets forth the required contents of stipulations and proposed settlements. *See* 35 Ill. Adm. Code 103.302. These requirements include stipulating to facts on the nature, extent, and causes of the alleged violations and the nature of Packaging Corp.'s operations. Section 103.302 also requires that the parties stipulate to facts called for by Section 33(c) of the Act (415 ILCS 5/33(c) (2014)), which bears on the reasonableness of the circumstances surrounding the alleged violations. Packaging Corp. admits the alleged violation. The stipulation also addresses the factors of Section 42(h) of the Act (415 ILCS 5/42(h) (2014)), which may mitigate or aggravate the civil penalty amount. Packaging Corp. agrees to pay a civil penalty of \$10,000. The People and Packaging Corp. have satisfied Section 103.302. The Board accepts the stipulation and proposed settlement.

This opinion constitutes the Board's findings of fact and conclusions of law.

ORDER

- 1. The Board accepts and incorporates by reference the stipulation and proposed settlement.
- 2. Packaging Corp. must pay a civil penalty of \$10,000 no later than June 19, 2017, which is the first business day following the 30th day after the date of this order. Packaging Corp. must pay the civil penalty by certified check or money order payable to the Illinois Environmental Protection Agency for deposit into the Environmental Protection Trust Fund. The case name and case number must appear on the face of the certified check or money order.
- 3. Packaging Corp. must submit payment of the civil penalty to:

Illinois Environmental Protection Agency Fiscal Services Division 1021 North Grand Avenue East P.O. Box 19276 Springfield, Illinois 62794-9276

Packaging Corp. must send a copy of the certified check or money order and any transmittal letter to:

Elizabeth Dubats Environmental Bureau Illinois Attorney General's Office 69 West Washington, Suite 1800 Chicago, Illinois 60602

4. Penalties unpaid within the time prescribed will accrue interest under Section 42(g) of the Environmental Protection Act (415 ILCS 5/42(g) (2014)) at the rate set forth in Section 1003(a) of the Illinois Income Tax Act (35 ILCS 5/1003(a) (2014)).

5. Packaging Corp. must cease and desist from future violations of the Act that were the subject of the complaint.

IT IS SO ORDERED.

Section 41(a) of the Environmental Protection Act provides that final Board orders may be appealed directly to the Illinois Appellate Court within 35 days after the Board serves the order. 415 ILCS 5/41(a) (2014); see also 35 Ill. Adm. Code 101.300(d)(2), 101.906, 102.706. Illinois Supreme Court Rule 335 establishes filing requirements that apply when the Illinois Appellate Court, by statute, directly reviews administrative orders. 172 Ill. 2d R. 335. The Board's procedural rules provide that motions for the Board to reconsider or modify its final orders may be filed with the Board within 35 days after the order is received. 35 Ill. Adm. Code 101.520; see also 35 Ill. Adm. Code 101.902, 102.700, 102.702.

I, Don Brown, Clerk of the Illinois Pollution Control Board, certify that the Board adopted the above order on May 18, 2017 by a vote of 5-0.

Don Brown, Clerk

Illinois Pollution Control Board